

# Emergency appeal



International Federation  
of Red Cross and Red Crescent Societies

Emergency Appeal No. MDRUG006

GLIDE no. FL-2007-000138-UGA

20 September 2007

## Uganda: Floods

This Preliminary Emergency Appeal seeks CHF 8,437,434 (USD 7.2 million or EUR 5.1 million) in cash, kind, or services to assist 100,000 beneficiaries for 6 months.



CHF 174,197 (USD 144,802 or EUR 105,959) was initially allocated from the Federation's Disaster Relief

Emergency Fund (DREF) on 3 September 2007 to support this operation.

Unearmarked funds to replenish DREF are encouraged.

[<Click here to view the attached Preliminary Budget and here to link to a map of the affected area>](#)

## The situation

The eastern part of Uganda has been experiencing unusually heavy rainfall since July 2007, resulting in massive flooding and landslides. Thousands of people have been affected, with mass displacements occurring. Houses, sanitation systems, roads and bridges have been destroyed. Farm fields have not been spared; food crops have either been damaged or washed away.

According to findings of assessments conducted by the Uganda Red Cross Society (URCS), it is estimated that more than 89,000 households have been severely affected and 58,000 households displaced. Rain is continuing and predicted to last into December. Most of the severely affected areas are those areas that have been IDPs returning within their communities – i.e. the district of Lira, Pader, Katakawai, while some IDPs were still held in camps particularly Katakawai and Amuria.

Most crops have been destroyed at the time the population expected bumper harvest, some people tried to harvest prematurely, but the wet ground makes it difficult to dry and preserve the produce. This has serious implications on the ability of households to recover quickly and on their own.

Many water sources are contaminated by flood water. Lack of access to potable water poses a serious threat to health conditions. This exacerbated by pit latrines overflowing and faecal waste further contaminating the water. Because of this large segments of the affected population are exposed to epidemics such as cholera, dysentery. So far no major outbreaks have been reported, but as the floods continue the threat of major outbreaks increases. Malaria has reportedly risen in some districts by 220% after the floods started.

Various assessments confirm the severity of the situation and on 20 September 2007 the Government declared a state of emergency in the flooded areas. The table below gives the latest overview of affected households (figures from the URCS):

<b>District</b>	<b>Sub County</b>	<b>Households severely affected</b>	<b>Households displaced</b>
<b>Lira</b>			
	Omorok	2,249	130
	Aloi	953	0
	Abako	276	125
	Apala	1,472	
	Ogur	722	11
	Aromo	196	3
	Adwari	1,419	0
	Okwang	1,243	128
	Olilim	570	50
	Orum	1,532	114
<b>Subtotal</b>		<b>10,632</b>	<b>561</b>
<b>Katakwi</b>			
	Ngariam	18,851	15,795
	Magoro	18,286	16,220
	Usuk	10,921	10,921
	Ongongoja	12,098	7,831
<b>Subtotal</b>		<b>60,156</b>	<b>50,767</b>
<b>Amuria</b>			
	Asamuk	2,790	1,116
	Morangatuny	3,345	1,959
	Acowa	2,162	1,562
	Abarilela	2,100	630
	Kuju	1,282	0
<b>Subtotal</b>		<b>11,679</b>	<b>5,267</b>
<b>Bukedea</b>			
	Kolir	1,076	
	Malera	1,001	
	Kachumbala	254	
<b>Subtotal</b>		<b>2,331</b>	<b>0</b>
<b>Kumi</b>	Ongino	800	
Sironko	Muyembe	1,416	
<b>Grand Total</b>		<b>87,014</b>	<b>56,595</b>

## The needs

The immediate needs among the flood-affected communities are food, shelter, essential household items (i.e. blankets, cups, plates, laundry soap), water collection/storage utensils and purification material, clothing (particularly for the young), food, clean water facilities, sanitation facilities, malaria drugs/others in areas that have their health facilities cut, and a range of drugs and for the severely affected areas road networks need to constantly fixed to maintain access.

With the support of Red Cross movement partners, the Federation, and ICRC, the URCS continues to plan response and intervention activities together and work together in the field with a strategic and in complimentary approach. Upon request from the URCS a nine member FACT team has been deployed to support the national society in all aspects of the operation.

The URCS's main interventions at the district, community, parish and household level are detailed below. The URCS focuses on these as initial activities of intervention against the background of taking lead agency and lead role function in the shelter and essential household items sector, as agreed during the coordination meetings undertaken and as requested by other partners/stakeholders in the planning and implementing of the emergency intervention period. The URCS will not be distributing food as this will be covered by the World Food Program (WFP).

## Red Cross and Red Crescent action

The URCS has been active in supporting affected communities since the onset of the floods. The table below gives an overview of the assistance provided so far.

District	Type of assistance	No. of households
Sironko	Provided essential household items (1 tarpaulins, 1 Jerry cans, 1cooking pot, 2 bars of soap, 3 cups ,3 plates and 2 Blankets) per house hold in Muyembe sub county	1,416
Katakwi	To be supported with Essential household items as above in Oongoria camp Magoro Sub County -- kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	596
Bukeda	To be supported with essential household items in Malera sub county- kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	1,001
Amuria	Asumuk camp - kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	456
Amuria	Opuko camp in Alito parish , Obalanga sub-county	678
Amuria	Kapalabyong main camp-- kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	879
Amuria	Amaseniko camp /community near Odittel trading centre -- kits content (1 blanket, 1 cooking, 1 bar of soap, 3 cups, 3 plates, 1 tarpaulin based on need assessed.	345
Amuria	Provided essential household items (1 tarpaulin basing on need), 1 Jerry can,	464

	1cooking pot, 1bar of soap, 4 cups ,4 plates , 1 kitchen knife, 1 table spoon and 1Blankets) per house in Amaseniko Camp	
Amuria	Supported with Essential household items as above in Kapelebyong Camp	1201
<b>Total</b>		<b>7,036</b>

## Coordination and partnerships

The URCS and the Federation's Field Assessment and Coordination Team (FACT) team have been having daily meetings to analyze the situation, agree on strategic priorities and mechanisms for coordination with the ICRC and the Danish Red Cross (the only partner national society with bilateral presence in Uganda).

The URCS, with support from the FACT, continues to coordinate activities at the field and national level with the objective of complimenting the other actors' actions. Efforts are underway to provide and share information, and the URCS recognizes the need to further improve as the need is even greater now with a highly mobile/dynamic population movement. The URCS and the Federation are attending the various technical meetings called by the UN.

URCS coordination will be strengthened in all forums at district level through the DDMC, OPM, UN agencies, sector meetings and through to the national levels with partners.

The URCS staff and volunteers will continue taking an active part in inter-agency assessments, the findings of which will inform URCS programming. Through information sharing these findings will be combined with those from continuous URCS assessments of needs and programme performance.

## The proposed operation

The Uganda Red Cross Society is carrying out the operation in three main areas: in the north (Kitgum and Padar districts, together with the ICRC, and in the northeast and east with support from the Federation (Teso, and Lango sub regions). The Federation-supported operation reflected in this appeal is targeting 20,000 households (average size of household = 5 members) and providing the following support: emergency shelter, basic non-food items (NFI), health including water sanitation, and longer-term recovery and rehabilitation.

Due to the massive flooding, transportation from Soroti and Lira warehouses to the distribution sites is a main constraint. In order to provide a timely response the team is currently planning to use eight M6 trucks (6x6) provided by the Kenyan Red Cross and possibly to use UN helicopters or rent helicopters for parts the distributions.

On Tuesday 18 September the URCS launched a national appeal requesting USD 2.4 million in support of the flood-affected areas. The URCS national appeal is coordinated with the Federation's international emergency appeal.

The following critical assumptions have been made based on the evolving situation within the flood-affected areas, drawing on institutional experience and humanitarian needs:

- That there is continued and strengthened coordination of humanitarian actors enabling effective addressing of critical gaps and maximizing the impact of this programmes.
- That URCS continues to attract significant support for its response Plan of Action.

## Objectives and activities planned

## **Emergency relief**

**Objective 1: To provide emergency shelter and essential household items to at least 20,000 vulnerable households.**

**Activities planned to reach this objective:**

- Distribution of 20,000 shelter kits for the most vulnerable returning communities that have no access to roofing materials. Each shelter kit will include tarpaulin for roofing, flooring, or walling as necessary; additional framing materials as required for the construction of roof structures on rebuilt mud brick walls; and basic tools and fixings to enable the households to undertake the work themselves.
- Distribution of 20,000 kits of household items to vulnerable IDP/returnee households (kit composed of 3 blankets, 2 cooking pots, 2 jerry cans, 3 bars of soap)

## **Health and care**

**Objective 1: To contribute to improved health status, health awareness, reduced incidence of water-borne and vector transmitted diseases among at least 20,000 households.**

**Activities planned to reach this objective:**

Immediate:

- Deployment of one mass sanitation ERU targeting 25% of affected population.
- Deployment of two water treatment units.
- Provision of water purification tablets to 10,000 households.
- Production and distribution of 100,000 Information, Education, Communication (IEC) materials i.e. these include posters and brochures.
- Mass media campaigns for awareness raising; radio spots and talk shows.
- Conduct community sensitization/awareness sessions.

Medium term:

- Construction of latrines – 800 communal latrines (2 stances) within the camps being used for the relocated persons.
- Construction of 10 institutional VIP (5 stances) latrines at select strategic sites (i.e. schools, health centres and communities).
- Provision of latrine digging kits (pick axes, hoes, spade, nylon rope metallic buckets) for 800 communal latrines construction.
- Construction of 400 communal bathing shelters within the traditional and/or transit camps.
- Provision of 800 latrine cleaning kits (brushes, gloves, pails, gumboots).
- Distribution of laundry soap to 30,000 households each household receiving 2.4 kg two times over a 1 month period.
- Repair/rehabilitate 20 boreholes within affected communities.
- Distribution of 5 borehole repair kits within the sub-districts to support the regular repair and maintenance of the URCS-refurbished water assets.
- Construction of 10 water collection tanks at selected strategic sites i.e. schools, health centres.
- Formation, sensitization and support of water-user committees based on the PHAST approach i.e. 1 committee per water source.

**Objective 2: To reduce exposure to and risk of contracting malaria.**

**Activities planned to reach this objective:**

- Distribute 20,000 Insecticide Treated Nets (ITN's) to most vulnerable households (ITNs).
- Development, production and distribution of 50,000 IEC.
- Hold awareness sessions and media campaigns.
- Provision of neem tree seeds or seedlings to exposed communities for community tree planting (leaves and scent repel mosquitoes).

**Objective 3: To provide life-saving First Aid to selected health centres and schools in affected communities.**

**Activities planned to reach this objective:**

- Deploy 1 mobile first aid service unit.
- Distribute first aid kits to 200 primary and secondary schools.
- Train teachers in 200 primary and secondary schools in basic first aid.

## **Recovery and rehabilitation**

**Objective 1: To assess, plan and implement early recovery activities together with the affected communities and key local, national and international stakeholders.**

**Activities to meet this objective:**

**Immediate:**

- Early recovery assessment activities will be included in relief assessments and progressively strengthened over the coming weeks.
- FACT team members and joint URCS/Federation monitoring teams will seek feedback from affected communities on the appropriateness of relief items being provided to enable the Red Cross and other humanitarian actors to improve the quality of relief provision.
- Linkages with existing community based organisation and local government authorities will be established in planning for early recovery activities – focusing on food security and livelihood and including the replacement of productive assets, seeds and tools, for the next cropping season.

**Medium term:**

- Deployment of a recovery surge team member to debrief with the FACT team and assist the URCS and Federation to undertake a comprehensive recovery assessment and implement early recovery activities
- Community mobilisation for involvement in the planning, implementation, monitoring and evaluation of relief distributions and early recovery activities
- To meet the needs for short term immediate substitution for disrupted livelihoods – the Red Cross will consider supporting cash-for-work programs for the construction of latrines, rehabilitation of boreholes and construction of water collection tanks.
- The piloting and scale-up of early interventions for livelihood recovery.
- Coordinated early recovery planning with key local, national and international stakeholders.

## **Capacity Building**

**Objective 1: To prepare for effective, timely and appropriate monitoring and response to emergencies and vulnerabilities.**

**Activities planned to reach this objective:**

- Build further capacity to carry out needs assessment and information management skills at headquarter and branch levels.
- Strengthen the national society capacity to link response activities closer with preparedness and recovery.
- Preposition buffer essential household items emergency stock for 5,000 households located in Lira and Soroti branches.
- Install communication equipment for two branch offices in Lira and Soroti.
- Procurement and distribution of 200 volunteer kits (1 pinafore, 1 T-shirt, 1 Cap) for volunteers engaged in operations.

### **Logistics:**

A detailed and up-to-date mobilization table will be made available on the Federation's Disaster Management Information System (DMIS). The Federation will be working on mobilizing specific relief items to respond to needs in the field and donors must coordinate with the Dubai Regional Logistics Unit (RLU) regarding outstanding needs. Shipping instructions will be provided to donors from Dubai RLU, with a Commodity Tracking Number which will be issued prior to shipping any goods to the operation. Procurement of goods and transport can also be arranged through the RLU. A logistics delegate will be based in Nairobi for 3 months to support the Uganda operation and to strengthen the logistics team at the zonal office. The logistics delegate will report to the deputy head of zone and will have a technical reporting line to the Regional Logistics Unit (RLU) in Dubai.

### **Communications – Advocacy and Public information**

The URCS has devised a plan to encourage the media to continue publishing information that will generate further support from the public and corporate sector. A number of interviews have already taken place between local and international media houses and key contact persons within the national society. To ensure that URCS is featured in local and international media, the National Society will organize briefings for local media representatives to update them on the situation in the affected areas as well as on needs of the population and the achievements and challenges. The National Society will continue to produce information about the floods response operation which will be distributed to URCS branches, volunteers, local communities, government agencies and other national partners. Additionally, promotional materials such as t-shirts, vests and coats for Red Crescent volunteers will be produced to increase the visibility of the National Society.

The communications activities outlined in this appeal are aimed at supporting the National Society to improve their communications capacities and develop appropriate communications tools and products to support effective operations. These activities are closely coordinated with the Communications department of the International Federation's Secretariat in Geneva. A communications budget will be elaborated shortly, together with a detailed communications plan of action.

### **Capacity of the National Society**

The URCS which is one of the leading humanitarian organizations in Uganda was recognized by an act of parliament in 1964. The national society has 49 branches that cover all the districts in the country. The URCS has a total of 191 full time staff, 150,000 volunteers. The national society has a new strategic plan covering the 2007-2010 period. The URCS has professional capacity in disaster management, health and care, finance, planning, monitoring and evaluation, internal audit and communication. The Society also has a strong logistics department with its own warehouses, fleet including trucks and light vehicles; it also has good logistics standard management.

Since 2002 the URCS has assisted over 500,000 Internally Displaced Persons (IDP's) in northern Uganda through the provision of essential life saving support in camp settings and has

continued to provide support to those that have begun the slow process of returning to their places of origin. The assistance has ranged from the provision of essential household items to an integrated and multi-dimensional assistance package incorporating water and sanitation activities, HIV and AIDS, gender-based violence, seeds and tools as well as provision of safe motherhood kits to expectant mothers.

### **Capacity of the Federation**

Currently a nine-member FACT team is supporting the URCS; the team will be in the country for a period up to four weeks. As the operation develops the team will be replaced by a smaller team that will support the URCS in areas such as coordination, program development and monitoring as well as reporting and administration. The East Africa Zone office in Nairobi will be providing support upon request from the Federation staff present in Uganda.

### **Monitoring and evaluation**

The responsibility for day-to-day monitoring of the operation will be with the URCS, primarily at branch level but supervised closely by the national headquarters. The Federation will provide additional support and advice to the URCS throughout the proposed operation to ensure appropriate accountability, transparency and financial management of the operation. In case of any additional needs, support will be provided by the Federation's Zone Office in Nairobi, Kenya. The affected areas will be visited regularly by the joint National Society headquarters/Federation monitoring teams. This will help identify and, where possible and necessary, resolve any problems. The situation in the field will be reported on through regular Federation operations updates. Regular and ad hoc reports will provide necessary information in relation to the progress of the operation, any changes in the situation during the reporting period and any particular problems/constraint or outstanding needs. Final evaluation will be undertaken at the end of the operation to determine the appropriateness and effectiveness of the floods response undertaken by URCS. Lessons learned will be documented and incorporated into future planning processes. An external audit of financial controls and procedures will be also conducted in accordance with International Standards on Auditing. Auditors will assess the adequacy of the accounting and internal control systems as a basis for the preparation of the financial statements and to establish whether proper accounting records have been maintained by the National Society and the Federation.

### **Preliminary Budget summary**

See Annex for details.

Thomas Gurtner  
Director, ai  
Coordination and Programmes Division

Markku Niskala  
Secretary General

## **How we work**

*All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.*

*For support to or for further information concerning Federation programmes or operations in this or other countries, or for a full description of the national society profile, please access the Federation's website at <http://www.ifrc.org>*

The International Federation's activities are aligned with its Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity".

**Global Agenda Goals:**

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

## Contact information

**For further information specifically related to this operation please contact:**

- **In Uganda:** Alice Uwase Anukur, Secretary General, Uganda Red Cross Society, Kampala, email: [aanukur@redcrossug.org](mailto:aanukur@redcrossug.org); telephone: +256 41 258 701/2; fax: +256 41 258 184
- **In Kenya:** Knut Kaspersen, Deputy Head of Eastern Africa Zone and a.i. Head of East Africa Sub-Zone Office, Nairobi; email: [knut.kaspersen@ifrc.org](mailto:knut.kaspersen@ifrc.org); telephone +254.20.283.52.53; fax +254.20271.27.77
- **In Kenya:** Dr Asha Mohammed, Federation Head of Eastern Africa Zone, Nairobi; email: [asha.mohammed@ifrc.org](mailto:asha.mohammed@ifrc.org); telephone: +254.20.283.5124; fax +254.20.271.2777
- **In Kenya:** John English, a.i. Disaster Management Coordinator, Eastern Africa Zone, Nairobi; email: [john.english@ifrc.org](mailto:john.english@ifrc.org); mobile +254.733.888.040; fax +254.20. 271.2777
- **In Dubai RLU (for mobilization of relief items):** Amina Shaikh, Logistics Officer; email: [amina.shaikh@ifrc.org](mailto:amina.shaikh@ifrc.org); telephone +971.50.458.48.72
- **In Geneva:** Gert Venghaus , a.i. Operations Coordinator for East Africa, Geneva; email: [gert.venghaus@ifrc.org](mailto:gert.venghaus@ifrc.org); Mobile +41.79.217.3368; fax + 41.22.733.0395

[<Preliminary Appeal budget, and map below; click here to return to the title page>](#)

## **APPEAL BUDGET SUMMARY**

Annex 1

### **Floods in Ghana**

**APPEAL NUMBER MDRUG006**

#### **RELIEF NEEDS**

Shelter	850,000
Construction Materials	900,000
Clothing & Textiles	262,500
Food	0
Seeds & Plants	300,000
Water & Sanitation	2,000,000
Medical & First Aid	160,000
Teaching Materials	50,000
Utensils & Tools	1,274,750
Other Supplies & Services	122,500

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**Total Relief Needs** **5,919,750**

#### **CAPITAL EQUIPMENT**

Land & Buildings	0
Vehicles Purchase	0
Computers & Telecom Equipment	200,000
Office/Household Furniture & Equip.	220,000
Medical Equipment	15,000
Other Machinery & Equipment	60,000

#### **TRANSPORT, STORAGE & VEHICLES**

Storage - Warehouse	20,000
Distribution & Monitoring	487,000
Transport & Vehicles Costs	259,000

#### **PERSONNEL**

International Staff	200,000
Regionally Deployed Staff	0
National Staff	50,000
National Society Staff	100,000
Consultants	20,000

#### **WORKSHOPS & TRAINING**

Workshops & Training	80,000
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#### **GENERAL EXPENSES**

Travel	50,000
Information & Public Relations	50,000
Administration costs	250,000
Communication Costs	2,000
Professional Fees	30,000
Financial Charges	20,000
Other General Expenses	315,000

#### **PROGRAMME SUPPORT**

Programme Support - PSR	89,684
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**Total Operational Needs** **8,437,434**

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**Total Appeal Budget (Cash & Kind)** **8,437,434**

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**Available Resources\*\*** **0**

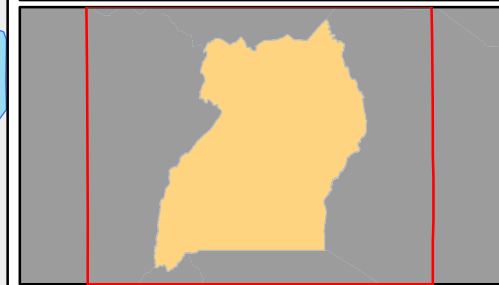
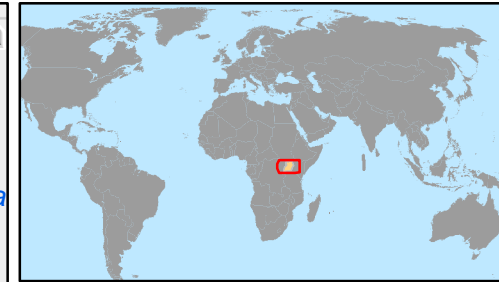
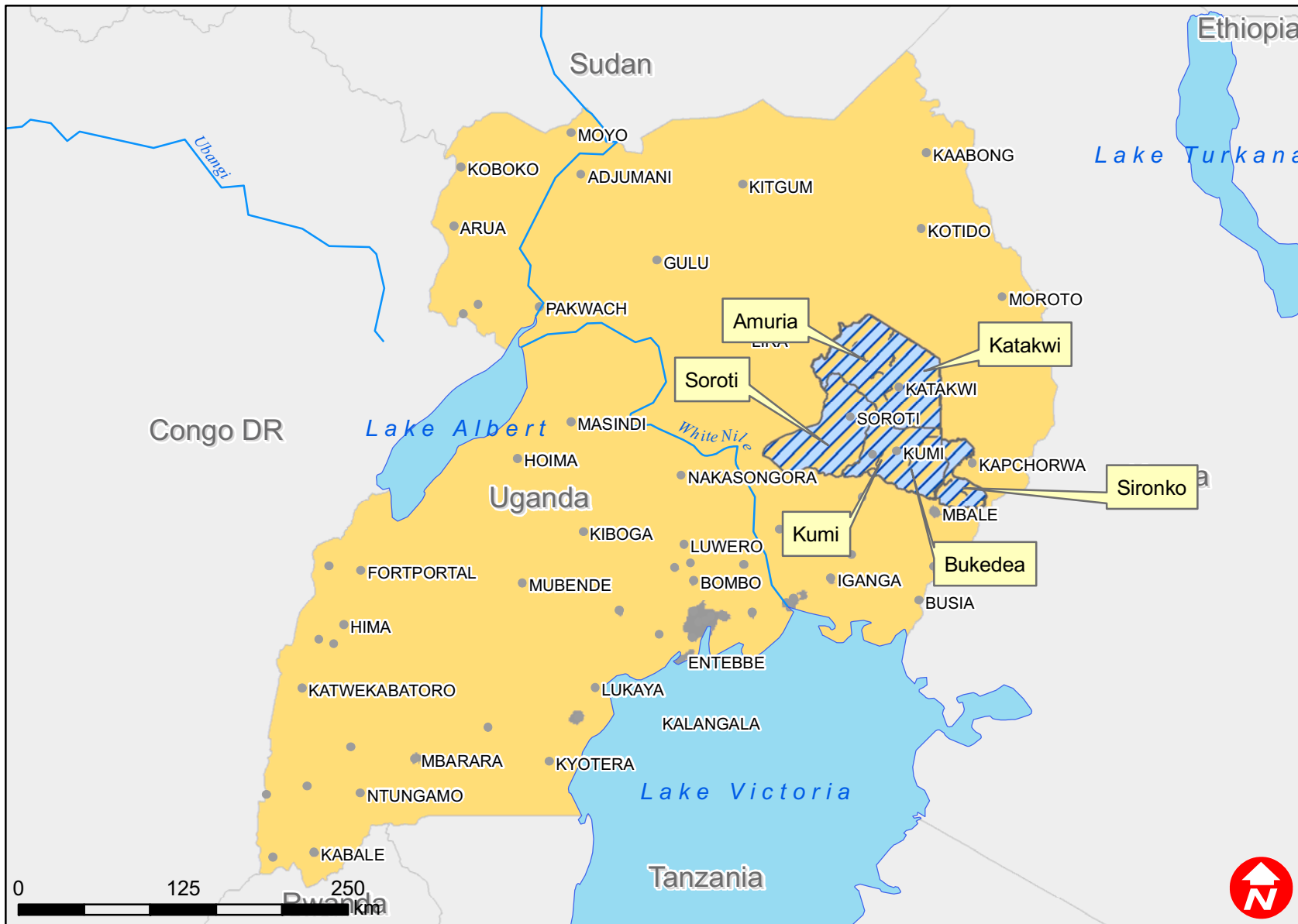
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**Net Request** **8,437,434**

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# Uganda: Floods



 Affected areas